



NOTICE OF MEETING

TRAFFIC, ENVIRONMENT & COMMUNITY SAFETY SCRUTINY PANEL

WEDNESDAY, 16 OCTOBER 2013 AT 4.00 PM

THE EXECUTIVE MEETING ROOM - THIRD FLOOR, THE GUILDHALL

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Membership

Councillor Caroline Scott (Chair)
Councillor Sandra Stockdale (Vice-Chair)
Councillor Ken Ellcome

Councillor Robert New
Councillor Phil Smith
Councillor Les Stevens

Standing Deputies

Councillor Michael Andrewes
Councillor Margaret Foster
Councillor Jacqui Hancock

Councillor April Windebank
Councillor Neill Young

(NB This Agenda should be retained for future reference with the minutes of this meeting.)

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

AGENDA

- 1 Apologies for Absence.**
- 2 Declarations of Members' Interests**
- 3 Minutes of the Previous Meeting.**

The minutes from the Traffic, Environment & Community Safety Scrutiny Panel meeting held on 17 September 2013 will follow.

4 Review of Domestic Abuse (Pages 1 - 12)

The panel will continue its review of domestic abuse.

Agenda Item 4

Lead officer	Recommendation	Comments/Actions 11/8/12
A	PREVENTION AND TIER 1 SERVICES	
A1 – Di Mitchell/Rimple Poonia	(T1) design and delivery of prevention and raising awareness via PSHE programme as part of comprehensive package in schools (5-19 yrs)	PSHE workshop planned for 9 TH July with head teachers/young people/youth parliament etc, re-scheduled for September. Issues to address include: What does PSHE cover – linked to outcomes – should included awareness of domestic abuse Good practice – delivery? Work done by previous CYP IDVA in schools? What are the gaps? Measuring outcomes? Resources required Support to workforce to deliver?
A2 – Lisa Wills (Rachel O'Reilly)	Long term communications strategy to advertise and improve access to services (seasonally/event targeted to improve awareness and access to services among LGBT and vulnerable adults).	Rachel O'Reilly, SPP Comms Officer leading Young people's posters/images agreed. Still working on 'what kind of friend are you' general poster/image.
B	WORKFORCE DEVELOPMENT and PROCESS IMPROVEMENTS	
B1 – Hayden Ginns/Helen Sewell/Bruce Marr	Update current Safeguarding and Integrated working programme for all those working with children and families to include specific focus on domestic abuse (identification and risk assessment), substance misuse and mental health as main risks, including	Achieved and will be delivered from September 2012

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B2 – Hayden Ginns/Bruce Marr	Lead Professional Role. New 3 Tier Training programme for priority selected front line services (see appendix 5 for list and suggested priorities) – handling disclosure, risk assessment, T1 support and referral to specialist services. Learning and Development (PCC) continue to fund annual training programme	Proposal for 3 levels of training. Two to be delivered internally and one externally.
B3 –Bruce Marr	Primary Care workshop – to explore response of GPs etc to handling disclosure and providing T1 and T2 support.	Target session planned for 19 th September. Proposal to develop IRIS (http://www.irisdomeesticviolence.org.uk/) with Community Safety Grant Funding.
B4 – Bruce Marr	Portsmouth Process Changes	Outcome of cross service workshop to be included in training programme.
B5 Darren/Ali	Police Processes All high risk cases referred to MARAC for IDVA support. New Police structure and processes to be confirmed	New process in place since April
B6 – Ben Snuggs/Darren Murphy/ Ali Heydari?	Force wide domestic abuse review	In progress. Details to be forwarded.

Lead officer	Recommendation	Comments/Actions 11/8/12
B7 – Sarah Newnan	Joint Action Team	Launched and referrals being received.
B8 – Sarah Newnan	Recording domestic abuse - Swift	Need to develop ability to report n number of 'Initial Assessments' undertaken by Children's Social Care, where domestic abuse is an issue. David Slade preparing data report for next meeting.
C	TIER 2 SERVICES	
C1– Marr	<p>Advocacy and Support Workers provide support to standard risk cases (T2) 121 meetings, outreach, delivered in a variety of settings including Children's Centres, Social Care, Housing Offices, Priority D youth hubs.</p> <p>Improve Police response to 'low/medium' (T2) risk domestic abuse cases reported to police in Hampshire referred automatically to Victim Support unless client opts out. Approx 800 referrals from Portsmouth 2011 with very low take up of on-going support (9 cases).</p>	<p>EIP restructure now complete resulting in increase from 2 to 5 A&S workers from 1st Sept.</p>
D	TIER 3 AND 4 SERVICES	
D1- Ginns/ Marr	Extend Think Family pilot to address domestic abuse (T3)	Moved to Priority B Commissioning Strategy (Children's Trust)
D2 – Sarah Newnan/Bruce	Services for children (T2/3/4) including specialist counselling) – retain current	Review identified service gap and risk. Funding for CYP IDVA post now ended and discussion re

Lead officer	Recommendation	Comments/Actions 11/8/12
Marr	Children's IDVA and recruit 2 additional workers to meet current demand.	<p>establishing need for specialist service/support for young people.</p> <p>Non CSC clients:</p> <p>Once in place, Priority D staff can provide support for young people identified but no current provision.</p> <p>New A&S worker JD includes working with young people.</p> <p>LW to ensure counselling for children suffering domestic abuse is built into any new contracts.</p> <p>Risk register to be updated to reflect above mitigation.</p>
D3 – Bruce Marr/Rachael Dalby	<p>Provides specialist 121 support, group work for children 5-18, Cookie Crew taking referrals from Children's Centres, Social Care, MARAC, EIP, Schools.</p> <p>MARAC and IDVA service:</p> <p>4 x IDVA for MARAC (140k)</p> <p>1 x IDVA for Specialist Domestic Abuse Court (40k)</p> <p>1 x ISVA (40k)</p> <p>1 x Snr IDVA (50k)</p> <p>1 x MARAC Co-ordinator (15k)</p>	<p>EIP Restructure (from 1st Sept):</p> <p>0.5 Manager</p> <p>1 x Snr IDVA</p> <p>4 x IDVA</p> <p>0.5 x ISVA</p> <p>5 x A&S workers</p> <p>1 x MARAC Co-ordinator</p> <p>+ Aurora resources</p>
D4 – Dominic Dew/Elaine	Refuge service (T3/4) – including peer support programme, specialist staff	Specification agreed at last meeting (22 June) and tender document now with potential providers. Return

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Bastable	support for children and adults (including young males), counselling and group work for mothers and children, move on support	Panel: LW, Sarah Newman, Dominic Dew Louise Pilgrim managing process. Currently experiencing difficulty finding suitable property. Start new contract 1 st April 2013
D5 – Elaine Bastable/Bruce Marr	Housing Sanctuary scheme (T3/4) – Housing Service provides full range of security services for all victims (local authority and private).	Bruce to update after meeting with Nigel Selley.
D6 Tusa/Mandy Handley 09 05	Counselling service and group work for survivors (T1-4) Continue to refer clients to PCT's Talking Changes counselling service	PARCS successfully bid for funding to provide specialist counselling for domestic abuse. PCC Counselling contracts extended for 12 months.
D6a – Bruce Marr	Continue to deliver Butterfly Programme in Children's Centres <i>This group programme provides an element of therapeutic gain but specialist counselling identified as a gap</i>	Agreed with Children's Centres to continue hosting including providing free crèche facilities for Butterfly Programme.
D7- Sarah Newman/Nikki Shave	Community perpetrators programme – based on IDAP model, for up to 50 male perpetrators and 10 female including on going peer support and support for partners during programme	LW to support Perpetrators' Task and Finish Group to develop specification for community programme and other interventions.

Lead officer	Recommendation	Comments/Actions 11/8/12
D8 – Nikki Shave	IDAP and IDAM programme	Ch Insp Ali Hedari to submit proposal to Police HQ for ongoing financial support.
E – Hayden Ginns et al	CHILDREN'S TRUST PRIORITIES	
E1	<p>Priority A - continued delivery of the 'Butterfly Programme' in Children's Centres, training of staff (midwives, health visitors and outreach staff) to increase support and advice at T2 as noted above.</p> <p>Priority B - domestic abuse to be included as one of the secondary indicators and provision for domestic abuse specialist included in the re-commissioning of the co-located Family Intervention Project.</p> <p>Priority C – re-design and delivery of PSHE programme across all primary and secondary schools via the Schools Strategy, to include clear understanding of healthy relationships and domestic abuse.</p> <p>Priority D – once re-configured, youth service staff to be trained as above to increase capacity at T2</p>	<p>CTB agreed to update current commissioning strategies/plans to include recommendations on page 12 of DA Commissioning Strategy.</p>

Lead officer	Recommendation	Comments/Actions 11/8/12
	<p>Priority E – extend the focus of all intervention and safeguarding processes on domestic abuse (including ‘honour’ based violence), substance misuse and mental health - the ‘toxic trio’ - in order to trigger early intervention. ‘Tweak’ Integrated working and Safeguarding Training Programme to reflect the above.</p>	

Glossary of terms

A&S	Advocacy and Support	IDAM	Individual Domestic Abuse Module
BAMER	Black, Asian, Minority Ethnic and Refugee	IDAP	Integrated Domestic Abuse programme
CAF	Common Assessment Framework	IDVA	Independent Domestic Violence Advocate
CAMHS	Child and Adolescent Mental Health Service	IRIS	Identification and referral to improve safety
CSC	Children Social Care	ISVA	Independent Sexual Violence Advocate
CSP	Community Safety Partnership	JAT	Joint Action Team
CPS	Crown Prosecution Service	LGBT	Lesbian Gay Bisexual and Transgendered
CYP IDVA	Children and Young Persons Independent Domestic Violence Advocate	MAPPA	Multi-agency Public Protection Arrangements
DASH	Domestic Abuse Stalking Harassment and Honour Based Violence	MARAC	Multi Agency Risk Assessment Conference
DAU	Domestic Abuse Unit (Police)	PARCS	Portsmouth Area Rape Crisis Service
EIG	Early Intervention Grant	PSHE	Personal, Social, Health and Economic education
EIP	Early Intervention Project	RASSO	Rape and Serious Sexual Offences
FIP	Family Intervention Project	SARC	Sexual Assault Referral Centre
HBV	Honour based Violence	SDAC	Specialist Domestic Abuse Court

Agenda item: **Meeting:** Cabinet Member for Environment and Community Safety**Subject:** Impact of the change in definition of Domestic Abuse**Date of decision:** 12th June 2013**Report by:** Head of Health, Safety and Licensing**Wards affected:** All**Key decision:** No**Budget & policy framework decision:** No

1 Summary

In March 2013 the Home Office expanded their definition of domestic abuse to include 16 and 17 year olds and coercive controlling behaviour. Portsmouth needs to consider what impact this may have on any coordinated community response to domestic abuse.

2 Purpose of report

To update the Cabinet Member for Environment and Community Safety on the change in Home Office definition of domestic abuse and to consider the implications of this for Portsmouth.

3 Background

- 3.1 In March 2013 the Home Office changed their definition of domestic abuse to:
"Any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse between those aged 16 or over who are or have been intimate partners or family members regardless of gender or sexuality."
- 3.2 The significant difference in this definition is in relation to the lowering of the age and coercive controlling behaviour. The definition, which is not a legal definition, includes so called "honour" based violence (HBV), female genital mutilation (FGM) and forced marriage and is clear that victims are not confined to one gender or ethnic group.
- 3.3 Portsmouth City Councils' specialist provision, the Early Intervention Project, has always provided support to anyone aged 16 and over who are assessed as being at high risk of domestic abuse. However, following the outcome of the domestic abuse commissioning review, (commissioned by the Safer

Portsmouth Partnership and the Children's Trust Board), there has been an increase in capacity to support all survivors of domestic abuse through:

- a redesign of specialist provision,
 - increased funding by health services and
 - a co-ordinated community response including identification of 30 domestic abuse practitioners across partner agencies (including adult and children providers and the voluntary sector)
- 3.4 Portsmouth has also always encouraged the reporting of domestic abuse by young people aged 16 and over, and in autumn 2012 ran a communications campaign in schools, colleges, youth clubs and other venues used by young people to raise awareness of domestic abuse amongst young people.
- 3.5 In response to the lowering of the age range, the Department for Education has launched a two year programme from May 2013 to support areas in developing care pathways for young people (aged 13 - 18) experiencing a range of "intimate partner abuse including domestic abuse, sexual exploitation, gangs/young perpetrators, HBV/forced marriage and cyber stalking". Funding is being provided to Coordinated Action Against Domestic Abuse (CAADA) to provide Young Peoples Regional Advisors and training and for each area to identify a named practitioner who will be the designated Young Peoples Advocate for their area. Portsmouth is in the process of considering their position.
- 3.6 When considering Portsmouth's needs, the Safer Portsmouth Partnership is undertaking analysis of all violent crime. From 1st April 2011 to 31st March 2012 26% (and possibly up to 28% depending on police coding) of all violent crime is domestic related (1505). Of these:
- 394 were recorded violent crimes listed as family violence with 22 of these incidents where the victims were 16 or 17. 6 of these were classified as domestic abuse cases while 16 were family violence. Of the 22 there are no details about 13 of the offenders with the remaining 8 aged between 16 and 61 (one between 16 and 17).
 - Of the remaining 1111, 23 records show the victim to be aged 16 or 17. 16 were recorded as between partners or former partners and 7 were "family" (included above).
 - When merging this data there are 38 recorded violent crimes that were listed as family or domestic abuse (partner or former partner) where the victim was aged 16 or 17. 2.5% (38 of 1505) of all incidents.
- 3.7 However there are a number of factors that need to be considered with this data including:
- This data is collected prior to the change in definition of domestic abuse and therefore may be an under representative and recording issues.

- Domestic abuse is significantly under reported so there will potentially be cases where the victim was aged 16 or 17 and the offender/suspect was not a family member, which won't have been reported or if so possibly not as a domestic abuse incident.
- 3.8 There has also been a growing number of reports of young person on adult abuse however finding data to identify the level of concern has proved difficult (due to having to analyse each individual case). There were 101 records showing an adult victim of crime and a suspect aged between 9 and 18 (18 is included as some of these would have occurred when the suspect was 17). Of these, 46 family violence crime incidents recorded a suspect aged 16 or 17 and related to 28 individuals.

4 Recommendations

- 4.1 That the Cabinet Member for Environment and Community Safety note and accept the changed definition of domestic abuse.

5. Reasons for recommendations

- 5.1 Following the domestic abuse commissioning review a co-ordinated community response to supporting survivors of domestic abuse is being embedded across partners. This includes supporting partner agencies to recognise and respond to domestic abuse which already includes young people aged 16 and 17.

6. Implications

- 6.1 With the change in definition there may some increase in identification by some agencies however for agencies that already support young people aged over 16 there is likely to be little impact as they will continue to provide support.

7. Equality impact assessment (EIA)

- 7.1 A preliminary EIA was completed for the Early Intervention Project in March 2012. It was identified that a new full EIA is not required.

8. Legal implications

- 8.1 There are no legal comments relevant at this time.

9. Head of finance's comments

- 9.1 There are no financial implications arising from the recommendation in this report.

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Signed by: Head of Health, Safety and Licensing

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
1 Nil	
2	

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by the Cabinet Member for Environment and Community Safety.

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Signed by: Cabinet Member for Environment and Community Safety